



# Statement from Chairperson

In 2020, the first full year of implementation of this strategy, PHECC will have been in existence for twenty years. Such landmarks prompt reflection on what has been achieved and lessons learned, as well as consideration of opportunities and challenges ahead. This Strategic Plan has, in some ways, advanced that review and in a timely fashion sets us on course for a new decade with a clear focus and renewed intent to protect the public and promote excellent pre-hospital emergency care.

Much has changed in Ireland since PHECC was established by Statutory Instrument 109 of 2000 - The Pre-Hospital Emergency Care Council (Establishment) Order, 2000. Certainly, we can look forward to more and perhaps greater change in the years ahead. Population growth, urbanisation, shifting demographics, technological advancement are all well signalled and are just some of the factors which prompted the Government's overarching policy initiative Project Ireland 2040, for 'building Ireland's future'.

At the heart of Project Ireland 2040 are the interdependent themes of wellbeing, equality and opportunity. Accordingly the initiative includes a 'major programme of investment in health infrastructure'. This seeks to reorient health services towards primary and community care where 'people's health needs can for the most part be met locally, with high quality acute and emergency care provided in the appropriate acute hospital settings'.

As the statutory regulator for the sector, protection of the public is at the heart of everything we do. Pre-hospital emergency care may be a nascent sector, but in this emerging context it is clear that it is a vital one and PHECC will have an important role to play in ensuring the best health outcomes for the people of Ireland in the future. This is both a challenge and opportunity for the sector, which must be equipped and empowered for this central role. Our new Strategic Plan addresses this head on by seeking to build understanding and affirm the positioning of pre-hospital emergency care within the health service, strengthen legislation and the Council's regulatory powers, ensure high quality education and training supported by industry leading research and develop the Council's capacity to deliver on our ambitions.

I would like to thank Council members, Richard Lodge and the PHECC executive and all those who participated in our consultation process, supported the development of this strategy and helped us prioritise what we need to do. Their honest appraisal, insight and ambition, for us as an organisation and for the sector as a whole, was invaluable.

It is a defining time for pre-hospital community care. This new Strategic Plan ensures our influence and impact.



Dr. Jacqueline Burke Chairperson

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# Introduction by Director

I am very pleased to introduce our new Strategic Plan, which sets out where we will focus our efforts over the years 2020-2023.

PHECC was established in 2000 with a mandate to protect the public through enabling excellence in pre-hospital emergency care. We have achieved much since that time in fulfilment of our mandate: instituting Clinical Practice Guidelines (CPG) and approving licensed CPG providers, advancing professional development through education, examinations, training and research, maintaining and monitoring a professional register of practitioners and furthering clinical information standards.

The significance of achieving the transition to a single standards body and the national acceptance of pre-hospital emergency care standards should also be acknowledged.

However, the standards we set and the regulation we uphold, remains largely voluntary. As we move into a new decade of operation, continuing to champion change, cohesion and development in our sector and to support the evolution of the health service, this must be a key consideration for us as an organisation charged with protecting the public.

Our new strategic plan thus builds on what we have achieved and progresses what is yet to be done. It determines six areas of strategic priority, which will enable us to achieve our vision 'that people in Ireland receive excellent prehospital emergency care'.

Over the next few years, through continued advocacy and strategic engagement, we will endeavour to further the position of prehospital emergency care within Irish healthcare services and to advance its potential to support the systemic developmental changes that are unfolding. We will seek to strengthen the legislative base, which underpins development in this important sector. To ensure the professionalism of pre-hospital emergency care we will develop an education and training masterplan that will account for existing and future needs in this area. We will undertake research to inform our thinking and to affirm and advance best practice. Finally, we will review and strengthen how we are as an organisation to ensure that we can deliver on the ambitions of this strategy. There is no doubt there is much to do. But we have a well-considered and well-defined plan to guide us, alongside the trust of the sector and their commitment to excellent pre-hospital emergency care. I look forward to what we in PHECC can further achieve for the protection of the public over the next few years.



Richard Lodge Director



## Who we are

The Pre-Hospital Emergency Care Council (PHECC) is an independent statutory agency with responsibility for standards, education and training in the field of pre-hospital emergency care. Its core mission is to protect the public through the promotion of excellence in pre-hospital emergency care.

The Council was established under Statutory Instrument S.I. No. 109/2000, with amendments in 2004 (S.I. No. 575/2004) which granted the agency some regulatory powers including elements of fitness to practise and limited powers of sanction. The Council provides voluntary regulation of practitioners and service providers.

Over the years, PHECC's functions have been expanded by additional legislation, Statutory Instruments and EU Directives and now include: education and training, examinations and registration, fitness to practise, clinical practice, research and provision of advice to the Minister of Health.

The Council publishes clinical practice guidelines (CPGs) for practitioners and responders. It licenses pre-hospital emergency care service providers to implement CPGs. PHECC also recognises institutions to provide pre-hospital emergency care training and education, delivers professional registration examinations and maintains a statutory register of practitioners in pre-hospital emergency care.

Members of the Council are appointed by the Minister for Health and serve on the basis of their involvement and expertise in pre-hospital emergency care.

The Council is advised and assisted by a number of committees and panels made up of Council members and health industry and community partners and is supported on a daily basis by the PHECC executive of 18 personnel.

#### **Council Members**

Dr Jacqueline Burke (Chairperson)	Prof Patrick Plunkett
Mr Hillery Collins (Vice-Chairperson)	Dr Mick Molloy
Mr Jimmy Jordan	Dr David Menzies
Mr Shane Mooney	Ms Fiona McDaid
Dr Shane Knox	Mr Pat Hanafin
Mr Stephen Brady	Dr Jason van der Velde
Dr Conor Deasy	Mr Thomas Keane
Mr Martin Dunne	Mr Patrick Fleming
Ms Tess O'Donovan	

#### **Executive Management Team**

Mr Richard Lodge, Director

Mr Barry O'Sullivan, Deputy Director & Registrar

Ms Kathleen Walsh, Education Programme Officer

Mr Brian Power, Clinical Practice

Programme Officer

Ms Jacqueline Egan, Clinical Information, Clinical Quality & Examinations Programme Officer

Mr Ricky Ellis, Clinical Governance Programme Officer

Mr Con Foley, Chair of Compliance & Audit Committee and Secretary to Council

## **Our Mission**

To protect the public by independently co-ordinating, developing, reviewing, regulating and governing standards of excellence for the safe provision of quality pre-hospital emergency care.



## **Our Vision**

# People in Ireland receive excellent pre-hospital emergency care

## **Our Values**

1.

# Protection of the public

Protecting the public through promotion of excellence is our principal commitment and responsibility 2.

#### **Professionalism**

We encourage and enable professionalism, setting high standards for our practitioners and ourselves 3.

### Leadership

We advocate for and seek to advance the emergency care agenda in Ireland

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#### **Integrity**

We aim to be fair, transparent and consistent in all that we do as an organisation 5.

#### **Best practice**

We promote best clinical practice in pre-hospital emergency care operations, education and research



# Key Strategic Challenges

The process of consultation and review, which informed the development of this strategy, identified four principal strategic challenges for the Council.

- 1. How to respond to the dynamic nature of healthcare in Ireland and ensure pre-hospital emergency care has a valued central role in its future.
- 2. How to anticipate and respond to the growing range and complexity of pre-hospital emergency care required.
- 3. How to better ensure patient safety.
- 4. How to ensure capacity to deliver.



# Our Strategic Priorities

To address the challenges over the next four years we will focus our resources and efforts on six areas of strategic priority. By concentrating on these areas, we will deliver on our mission and work purposefully towards achieving our vision of excellent pre-hospital emergency care for everyone in Ireland.

This emphasis will also ensure that the pre-hospital emergency care profession is empowered and enabled to be at its best, resilient, relevant and responsive to the evolving healthcare environment in which it operates.

#### **Empowered Future**

Pre-hospital emergency care is future-proofed as a central part of the healthcare matrix.

# Strong Governance and Resources

A strong, well-resourced organisation with exemplary corporate governance.

#### **Effective Legislation**

Patient safety is ensured by fit-for-purpose legislation and regulatory oversight.

#### **PATIENTS**

#### **Focused Research**

Focused research is supporting the progression of pre-hospital emergency care.

#### **Cogent Advocacy**

Pre-hospital emergency care is better understood and valued with pre-hospital and paramedicine professionals proactively contributing to the evolution of the health service.

#### **Quality Education**

Practitioners and responders have the knowledge, skills and ability to determine and deliver the most suitable pre-hospital emergency care.

# 1 Empowered Future

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#### Goal

Pre-hospital emergency care is future-proofed as a central part of the healthcare matrix

With the on-going imperative of change and renewal within the health service in Ireland, it is contingent on us to enable and empower the pre-hospital emergency care sector to respond appropriately and effectively, clearly contributing to excellent outcomes for patients. We will lead on the delivery of education programmes that will equip the profession into the future and work strategically to ensure the centrality of pre-hospital care in the evolving unscheduled care matrix.

#### **Objectives**

#### 1.1

Create a long-term roadmap that provides a clear, cohesive way forward for pre-hospital emergency care, aligning sectoral ambitions with national priorities and informed by international best practice.

#### 1.2

Position PHECC as a key force in relation to the development of the health sector, specifically in relation to the structure and delivery of pre-hospital emergency care in the context of the evolving unscheduled care strategy and roll out of Sláintecare.

#### 1.3

Build and strengthen strategic relationships that support and amplify the impact of PHECC and advance the positioning of pre-hospital care.

#### 1.4

Inform policy and decision makers, aligned professions and others charged with implementing Government strategy of the capabilities, skills and potential of PHECC to deliver added value in the future.

#### **Outcome**

Pre-hospital emergency care has an assured role within and is valuably contributing to a patient-focused, safe and efficient health service.

# Effective Legislation

#### Goal

Patient safety is ensured by fit-for-purpose legislation and regulatory oversight

Patient safety is being put at risk and professional standards are being undermined by legislation and regulatory powers that are out of step with the operating environment. To address this, there is a need to review and strengthen legislation and regulatory practice in general and in four specific areas namely: fitness to practise, protection of title, mandatory practitioner registration and licensing of organisations providing pre-hospital emergency care.



#### 2.1

Pursue fit-for-purpose legislation that requires the registration of pre-hospital emergency care practitioners and licensing of all pre-hospital emergency care service providers as mandatory and liable to sanction, that protects the title of all PHECC registered practitioners, making inappropriate use of these titles liable to sanction, and that enables Council to make fitness to practise determinations up to and including removal from the PHECC register in line with all other healthcare regulators.

#### 2.2

Design and deliver dynamic regulatory programmes that are grounded in our statutory purpose and powers, while also flexible and adaptive to protect the public in a changing world.

#### 2.3

Continue to develop PHECC's relationship with relevant Government departments to contribute to the development and implementation of legislation and policy.



#### **Outcome**

Patient assurance of exemplary pre-hospital emergency care, with professional practice supported and affirmed by strengthened legislation, evidenced standards and enhanced regulatory oversight.





#### Goal

Pre-hospital emergency care is better understood and valued with pre-hospital and paramedicine professionals proactively contributing to the evolution of the health service

As the health service evolves under the preferred model of primary and community care, there are significant opportunities for the pre-hospital emergency care sector. It is thus critical that the existing and potential contribution of pre-hospital emergency care is understood and that the sector's involvement in planning and implementation is secured. We must therefore act to raise awareness and enhance the status of pre-hospital emergency care and promote its value.

#### 3.1

Raise the profile of PHECC as a progressive voice with expertise in pre-hospital emergency care.

#### 3.2

Promote better understanding and appreciation of the role and contribution of prehospital emergency care amongst stakeholders.

#### 3.3

Encourage and enable cooperation and collaboration between the pre-hospital emergency care sector and allied healthcare and other relevant professionals to build knowledge and understanding of what we do.

#### **Outcome**

We are trusted to speak out and sought out to speak on behalf of the pre-hospital care sector, which is now better understood and valued and integrated within the healthcare community.



# 4 Quality Education

#### Goal

Practitioners and responders have the knowledge, skills and ability to determine and deliver the most suitable prehospital emergency care

To be at the forefront of supporting a transformative health sector, it is vital that pre-hospital emergency care practitioners and responders maintain and develop relevant, exemplary skills. We must create an environment and put in place the opportunities that support quality education, training and life-long learning. To do so effectively, we must fulsomely address existing needs and ensure our agility to identify and respond to future requirements.

#### 4.1

Review and update masterplan for pre-hospital emergency care education. This should be based on a set of criteria aligned with PHECC and health service's strategic objectives, take account of existing and future resource and skill requirements in the health sector, integrate the latest and sector-appropriate learning modalities and identify education partners as appropriate to support its implementation.

#### 4.2

Promote and advance understanding of paramedicine qualifications as set out in the Quality and Qualifications Ireland's (QQI) National Framework of Qualifications (NFQ) amongst other healthcare professionals.

#### 4.3

Further develop a programme of Continuing Professional Competency (CPC) to ensure the on-going confidence and competence of practitioners in determining and delivering pre-hospital emergency care interventions.

#### **Outcome**

A clear education pathway and dynamic life-long learning opportunities are ensuring the professional competence and skills of pre-hospital emergency care professionals and their enhanced status within the healthcare community.



# Focused Research

#### Goal

## Focused research is supporting the progression of pre-hospital emergency care

Over the next four years, PHECC will continue to inform its work and that of others, as well as to advance the understanding and practice of pre-hospital care, with the knowledge and insights it gleans from targeted research. We will undertake research autonomously, with academic partners and with our service providers. In particular, the Council will focus on tailored research to inform our masterplan for education and to demonstrate the role and value of paramedicine within the Irish health system.

#### 5.1

Develop our research capability and capacity, both in-house and through collaboration with partners and research networks, to validate the value and outcomes from pre-hospital emergency care and explore how the sector can best contribute to patient outcomes within the health ecosystem.

#### 5.2

Establish a strategically aligned programme of research that gathers information and provides insight to support and inform best practice and relevant emerging legislation.

#### 5.3

Advance clinical practice and promote excellence in pre-hospital care through sharing research findings and insights with our peer community and relevant cohorts.

#### **Outcome**

The research evidence and insights we generate and share with others are supporting and strengthening prehospital care and enhancing patient safety.

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# **Strong Governance** and Resources

#### Goal

## A strong, well-resourced organisation with exemplary corporate governance

This is an ambitious strategy. To ensure we deliver it expertly, efficiently and effectively with the highest standards of governance we must consider and put in place robust processes, practices and procedures, develop our human resource capacity and ensure financial strength and clear accountability. As an organisation we must be dynamic and adaptable, open to opportunity and ready to meet the challenges of change within the health service and within society at large.

#### 6.1

Maintain strategic focus through the development of timely, aligned implementation and operational plans and processes of review.

#### 6.2

Ensure adherence to the Code of Practice for the Governance of State Bodies and alignment with best practice standards.

#### 6.3

Build the structure, capacity, culture and competencies of the organisation, considering recruitment, retention and succession planning, to ensure the effective implementation of the strategy and maintenance of corporate knowledge and expertise.

#### 6.4

Ensure best practice standards of financial and other controls within the organisation in line with current DPER regulations of State bodies.

#### 6.5

Put in place the systems, processes and practices that optimise the organisation's performance.

#### **Outcome**

PHECC is a high performance organisation that is delivering on its strategic priorities supported by a strong Council, appropriate systems and processes and a progressive, enabling culture.



# Implementation plan 2020-2023

	Objective	ctive	Key Actions	Timeframe	Responsibility
	##	Create a long-term roadmap that provides a clear, cohesive way forward for pre-hospital emergency care, aligning sectoral ambitions with national priorities and informed by international	1.1.i. Establish Steering Group with clear remit to lead the development of a roadmap and align other planning and development activities within PHECC	2020	Council (Chair) and Director
		best practice	1.1.ii. Develop roadmap: tender for and appoint consultant to support process of review, consultation and engagement and delivery of plan	2020	Steering Group and Director
			1.1.iii. Publish and promote pre-hospital emergency care roadmap	2020	Director
1. Empowe	1.2	Position PHECC as a key force in relation to the development of the health sector, specifically in relation to the structure and delivery of pre-hospital emergency care in the context of the evolving unscheduled care strategy and roll out of Sláintecare	1.2.i. Interact with and seek representative participation / consultation involvement with relevant strategic initiatives and planning programmes in relation to health sector strategy and implementation e.g. Sláintecare Implementation Group	Ongoing	Council (Chair) and Director
red Fut			1.2.ii. Create opportunities to evidence thought-leadership regarding the health sector through writing or participation	Ongoing	Director and Council
ure	<del>د</del> .	Build and strengthen strategic relationships that support and amplify the impact of PHECC and advance the positioning of pre-hospital care	1.3.i. Develop and action an engagement plan that identifies the stakeholder audience, opportunity, key messages, initiative owner	2020	Director
			1.3.ii. Continue, expand and deepen relationships with sector stakeholders	Ongoing	Director
	1.4.	Inform policy and decision makers, aligned professions and others charged with implementing Government strategy of the capabilities, skills and potential of PHECC to deliver added value in the future	1.4.i. Develop and action a communications plan that identifies the stakeholder audience, key messages (including case-making evidence), owner and required result	2020 and ongoing	Director

	Obje	Objective	Key Actions	Timeframe	Responsibility
	2.1.	Pursue fit-for-purpose legislation that requires the registration of all pre-hospital emergency care practitioners and licensing of pre-hospital emergency care service providers as mandatory	2.1.i. Research and develop a legislative Advisory Paper, informed by national stakeholders and international best practice and aligned with national strategic priorities	2020 and ongoing	Director and Executive
		and liable to sanction, that protects the title of all PHECC registered practitioners, and enables Council to make fitness to practise determinations up to and including removal from the PHECC register in line with all other healthcare regulators	2.1.ii. Publish, promote and share the Advisory Paper as appropriate	2020	Council (Chair) and Director
2. Effe	2.2.	Design and deliver dynamic regulatory programmes that are grounded in our statutory purpose and powers, while also	2.2.i. Continue to implement and develop Governance Validation Framework for licensed CPG providers	2019 / 2020	Director and Executive
ective Le		flexible and adaptive to protect the public in a changing world	2.2.ii. Review and refine Quality Review Framework	2020	Director and Executive
egislatio			2.2.iii. Review and integrate Governance Validation Framework and Quality Review Framework to eliminate duplication	2021	Director and Executive
n			2.2.iv. Continue to develop CPC for EMTs	2020 and ongoing	Director and Executive
			2.2.v. Develop and implement CPC for other registrants	2020 and ongoing	Director and Executive
	2.3.	Continue to develop PHECC's relationship with relevant Government departments to contribute to the development and implementation of legislation and policy	2.3.i. Continue to develop relationships with the appropriate Government departments	Ongoing	Council (Chair) and Director
	3.1.	Raise the profile of PHECC as a progressive voice with expertise in pre-hospital emergency care	3.1.i. Refresh the PHECC brand visual identity and website to better reflect the Council's core positioning and proposition	2020	Executive
3			3.1.ii. Utilise PR expertise support to assist in the achievement of PHECC strategic goals	2020 and ongoing	Director
. Coger			3.1.iii. Develop and implement a social media strategy as part of communications plan	2020 and ongoing	Director
t Advocac	3.2.	Promote better understanding and appreciation of the role and contribution of pre-hospital emergency care amongst stakeholders	3.2.i. Develop and action a communications and engagement plan that identifies the stakeholder audience, key messages, promotion channels, owner and required result	2020 and ongoing	Director
у	3.3	Encourage and enable co-operation and collaboration between the pre-hospital emergency care sector and allied healthcare	3.3.i. Actively participate in the Health, Social Care and Regulatory Forum (HSCRF) and engage with other regulators	Ongoing	Director
		and other relevant professionals to build knowledge and understanding of what we do	3.3.ii. Create networking and engagement opportunities for the pre-hospital emergency care sector	Ongoing	Director

	Obje	Objective	Key Actions	Timeframe	Responsibility
	4.1.	Review and update masterplan for pre-hospital emergency care education. This should be based on a set of criteria aligned with	4.1.i. Review and revise existing Education, Training and Examination Standards	2020	Director
4. Qu		PHECC and health service's strategic objectives, take account of existing and future resource and skill requirements in the health sector to include workforce planning, integrate the latest and sector-appropriate learning modalities and identify education.	4.1.ii. Develop education masterplan: tender for and appoint facilitator to support process of review, consultation and engagement and delivery of plan	2020 / 2021	Director
ality		partners as appropriate to support its implementation	4.1.iii Publish, share and implement masterplan	2021 /2022	Director
Education	4.2.	Promote and advance understanding of paramedicine qualifications as set out in QQI's National Framework of Qualifications (NFQ) amongst other healthcare professionals	4.2.i. Engage with QQI and other key stakeholders, the Department of Education and the Higher Education Authority (HEA), to marry PHECC's qualifications with NFQ	2020	Director
	4.3.	Further develop a programme of Continuing Professional	4.3.i. Review and strengthen EMT CPC programme	2020	Director
		Competence (CPC) to ensure the on-going confidence and competence of practitioners in determining and delivering prehospital emergency care interventions	4.3.ii. Develop scope and content for CPC programme for other practitioners	2020	Director
	5.1.	Develop our research capability and capacity, both in-house and through collaboration with partners and research networks, to	5.1.i. Establish a Research Committee with clear terms of reference and dedicated research budget	2020	Director
5. Focus		validate the value and outcomes from pre-hospital emergency care and explore how the sector can best contribute to patient outcomes within the health ecosystem	5.1.ii. Commission a report reviewing research undertaken to date and advancing recommendations about future research looking at partnerships, subject matters, methodologies, governance and other elements as appropriate	2020	Director
ed Res	5.2.	Establish a strategically aligned programme of research that gathers information and provides insight to support and inform	5.2.i. Establish and implement a formal PHECC Research Policy	2020 and ongoing	Research Committee
earch		best practice and relevant emerging legislation	5.2.ii. Invite and fund research applications across a range of targeted topics	2020 and ongoing	Research Committee
	5.3.	Advance clinical practice and promote excellence in pre-hospital care through sharing research findings and insights with our peer community and relevant cohorts	5.3.i. Create and seek out opportunities to share research	2020 and ongoing	Director

	Objective	ctive	Key Actions	tions	Timeframe	Responsibility
	6.1.	Maintain strategic focus through development of timely, aligned implementation/operational plans and processes of review	6.1.i.	Develop annual implementation/operational plans, aligned with the Strategic Plan and any relevant subsequent developments, with clearly determined deliverables, resource allocations, responsibilities, timelines	2020 and ongoing	Director
			6.1.ii.	Align performance management plans with strategic priorities and values	2020 and ongoing	Director
6. Str	6.2.	Ensure adherence to the Code of Practice for the Governance of State Bodies and alignment with best practice standards	6.2.i.	Commission an external Governance Review to consider and strengthen the governance structures of the organisation	2019	Director
ong Go			6.2.ii.	Review and implement Governance Review recommendations	2020 and ongoing	Director
vernance a	6.3	Build the structure, capacity, culture and competencies of the organisation, considering recruitment, retention and succession planning, to ensure effective implementation of the strategy and	6.3.i.	Undertake a review of human resources (organisation structure, capacity, culture and competencies); develop a competency framework and workforce plan	2019	Director
and Res		maintenance of corporate knowledge and expertise	6.3.ii.	Implement recommendations and workforce plan as appropriate. Monitor, review and revise	2020 and ongoing	Director
ources	6.4.	Ensure best practice standards of financial and other controls within the organisation in line with current DPER regulations of	6.4.i.	Implement recommendations of governance and human resources review	2020	Director
		State bodies	6.4.ii.	6.4.ii. Maintain ISO accreditation	2019 and ongoing	Director
	6.5.	Put in place the systems, processes and practices that optimise the organisation's performance	6.5.i.	Implement recommendations of governance and human resources review	2020	Director
			6.5.ii.	Develop strategic funding model for PHECC which enables it to realise its objectives in a sustainable manner	2020	Director

